

MEETING:	Full Council
DATE:	Thursday, 1 February 2018
TIME:	10.30 am
VENUE:	Council Chamber, Barnsley Town Hall

## **MINUTES**

Present The Mayor (Councillor Ennis)

Central Ward - Councillors D. Birkinshaw, Bruff and M. Dyson

Cudworth Ward - Councillors Hayward, Houghton CBE and

C. Wraith MBE

Darfield Ward - Councillors Coates, Markham and Saunders

Darton East Ward - Councillors Charlesworth, Miller and Spence

Darton West Ward - Councillors Burgess, Cave and Howard

Dearne North Ward - Councillors Gardiner, Gollick and Phillips

Dearne South Ward - Councillors C. Johnson and Noble

Dodworth Ward - Councillors P. Birkinshaw, J. Carr and Riggs

Hoyland Milton Ward - Councillors Franklin, Shepherd and Stowe

Kingstone Ward - Councillors Mitchell, Murray and Williams

Monk Bretton Ward - Councillors S. Green, Richardson and Sheard

North East Ward - Councillors Hampson and Higginbottom

Old Town Ward - Councillors Lofts

Penistone East Ward - Councillors Barnard, Hand-Davis and Wilson

Penistone West Ward - Councillors Millner and Unsworth

Rockingham Ward - Councillors Andrews BEM, Lamb and Sumner

Royston Ward - Councillors Cheetham, Clements and Makinson

St. Helen's Ward - Councillors Leech, Platts and Tattersall

Stairfoot Ward - Councillors K. Dyson, W. Johnson and Mathers

Wombwell Ward - Councillors Frost and R. Wraith

Worsbrough Ward - Councillors G. Carr, Clarke and Pourali

## 170. Presentation by the Royal British Legion

The Mayor, Councillor Ennis, asked Members of the Council if he could break with tradition in order to allow a very special presentation by Mr Goff Griffiths, the Chair of the Barnsley Royal British Legion.

Mr Griffiths then addressed the Council and explained that Barnsley was one of only two Councils in the whole of the UK, France and Spain which granted a street licence for a full three weeks to enable volunteers to collect for the Poppy Appeal. A number of Councils gave three or seven day licences but it was only Barnsley and Thanet that gave permission for the full three weeks.

The Council, through the Mayor's Office, also assisted with the parades and events that occurred within the town and in addition, individual Councillors and Members of staff (via the Council's 'Volunteering Scheme' and also in their own time) assisted with the poppy appeal collections and other events.

In recognition of this, the Royal British Legion both locally and nationally presented to the Mayor a Certificate of Thanks from the National Team Leader of the Legion.

The Mayor in graciously accepting this Certificate on behalf of the Council felt that this was something which the Council was very proud to receive. The Council last week had hosted a reception for the Army and Sea Cadets from the Town and Mr Griffiths had informed the Mayor of a number issues relating to the British Legion Poppy Appeal Campaign. It was a three week campaign and the Barnsley Region (which covered the former County Borough Area) had raised £91,000 and this was something that everyone could be very proud of and was testament to all the hard work and dedication to all volunteers who had participated in the campaign.

Members of the Council expressed their appreciation for the receipt of this Certificate in the usual manner.

#### 171. Councillor N Sumner

The Mayor and Members of the Council welcomed Councillor Sumner to this her first Council meeting since being elected to the Council on the 23<sup>rd</sup> November, 2017.

#### 172. Declarations of Interests

Councillor Clements declared a non-pecuniary interest in Minute No. 180 'Minutes of the Police and Crime Panel – 9<sup>th</sup> November, 2017' insofar as the discussion related to the appointment of his son as the Chief Finance and Commissioning Officer to the office of the South Yorkshire Police and Crime Commissioner.

Councillors Makinson, Pourali and Unsworth declared a non-pecuniary interest in Minute No. 202 'Housing Revenue Account – Draft Budget 2018/19 and Housing Capital Investment Programme 2018/23 in view of their membership of the Berneslai Homes Board.

Councillor W Johnson declared a non-pecuniary interest in Minute 175 (c) 'Barnsley Market' in view of him being a Market Trader.

# 173. Policing in South Yorkshire

The Committee received a presentation by Dr A Billings, Police and Crime Commissioner for South Yorkshire, and the Chief Constable, Mr S Watson, on Policing in South Yorkshire with particular reference to Policing in Barnsley.

Dr Billings thanked the Mayor and Members of the Council for the invitation to attend the meeting. He explained that the Police and Crime Plan 2017-2021, a copy of which was provided for all Members of the Council, was being refreshed and was a key document for every Force and set out the key priorities for the year ahead.

He outlined the key priorities namely:

- Protecting vulnerable people
- Tackling crime and anti-social behaviour
- Treating people fairly

and explained that these had been developed from conversations held with members of the public, Councillors and Partner organisations. Essentially, the overriding message was that people wanted South Yorkshire to be a safe place to live and work. A summary of the 2017-2021 Plan was also provided which gave a brief outline of how these priorities were being delivered, what the Police were required to do and how he, as the Police and Crime Commissioner, would know how they were performing

The current review which involved a similar consultation exercise, of which this presentation was part, would result in a revised Plan being issued in April and comments were required to be submitted as a matter of urgency.

Dr Billings then went on to report on other issues affecting the South Yorkshire Police and particularly on the setting of the police budget and precept. Whilst the Government had allowed the Force to increase the precept by £12 on a Band D property, this did still not provide sufficient finance to allow for inflation and Police salary increases so there would still be a need to look for financial savings which would leave the South Yorkshire Force in a difficult financial position.

The Chief Constable then gave an update of the new model for Neighbourhood Policing introduced within South Yorkshire recently which was at the front and centre of the Police and Crime Commissioners requirements.

In explaining the rationale for its re-introduction, the consultation that had taken place to plan the Service and how Neighbourhood Policing would operate he made reference to:

- The delivery of the Service which would include a number of organisations (including the Council) working in Partnership to deliver results in a joint way
- The way in which the initiative would protect, through early intervention and prevention, all people and particularly the vulnerable.
- The way in which the Service would work proactively with the Council and Partner organisations to understand and prevent crime
- The ways in which anti-social behaviour would be tackled

- The engagement and communication with the local community by listening to and prioritising concerns which would help the Force understand the issues that mattered most to that community
- The Barnsley Neighbourhood Policing structure including the staffing which was designed to meet specific community needs. In this respect he outlined
  - The co-location of Police and Partner organisations
  - some of the ways in which the service was changing and the improvements that were now being seen which could result, in some cases, in significant savings both to the Force and to partner organisations – the Local Authority and PCP in particular
  - the training courses being supported
- The consideration of introduction of community hubs
- The success of the Neighbourhood Policing Model which was now being rolled out across the country as an exemplar of good practice

The two presentations engendered a full and frank discussion during which matters of a detailed and general nature were raised and answers given to Members questions where appropriate. Particular reference was made, amongst other things, to the following:

- The current situation with regard to the volume of 101 and 999 calls which
  were in excess of the current capacity available at the call centre and, arising
  therefrom, on the development of the Force Telephone system and IT
  infrastructure, the benefits this would achieve and how this would hopefully
  rectify the situation
- The decision to provide a Force hub in Penistone and the Chief Constables agreement to attend further public meetings in the area.
- Arising out of the above discussion the Chief Constable also made reference to:
  - o the increasing use of volunteers
  - the strategy for policing rural areas
- The Police Estates Strategy, which was currently under consideration and which could, in some areas, lead to increasing co-location of staff
- The need to undertake further analysis of issues surrounding children, young people and older people going missing
- Despite the budgetary restrictions facing the Force, there was no intention of reneging on the Neighbourhood Policing focus
- The Force's strategy and justification for the use of Tasers
- The ways in which the Police and Crime Commissioner held the Police to account
- The Force's stance in relation to psychoactive substances

The Mayor and Members of the Council thanked, in the usual manner, Dr A Billings (Police and Crime Commissioner) and Chief Constable S Watson for their presentations and for answering Members questions.

#### 174. Minutes

The minutes of the meeting held on 23<sup>rd</sup> November, 2017 were taken as read and signed by the Chair as a correct record.

## 175. Communications

## (a) Archives Service

The Chief Executive was delighted to inform the Council that the Archives Service had received Accredited Status in a new scheme introduced by the National Archive.

Accreditation was the UK quality standard which recognised good performance in all areas of the archive service delivery. Achieving accredited status was a huge achievement and demonstrated that Barnsley Archives had clearly met defined national standards relating to management and resourcing; the care of its unique collections and what the service offered to its entire range of users.

Receiving this recognition from the National Archives was a milestone for the Service and recognised all the hard work undertaken in recent years to make the collections more easily accessible to researchers. Thousands more people were engaging with Barnsley's rich heritage than ever before and this award was a reflection of the hard work and dedication of all the staff.

Paul Stebbing (Archives and Local Studies Officer) and David Blunden (Local Studies Librarian) were in the Chamber this morning and congratulations were expressed to all involved

Councillor Miller (Cabinet Spokesperson for Place) also expressed his congratulations on behalf of all Elected Members at the tremendous achievement of the Service in being accredited at the first attempt. He was pleased to say that the assessors had been so impressed by the Archives Service in Barnsley that there was no need to apply for accreditation for a further 6 years. He wished to thank Paul Stebbing and David Blunden for their teamwork and dedication to the Service

The Mayor and Members of the Council expressed their congratulations and thanks to all concerned in the usual manner.

# (b) <u>Dearne Valley Landscape Partnership Award</u>

The Chief Executive reported that the Dearne Valley Landscape Partnership (DVLP) had received the Lynne Farrell Group Award for Biological Recording. This National Award was presented by the National Biodiversity Network and was supported by the Field Studies Council.

The National Biodiversity Network was the UK's largest partnership for nature, which had been championing the sharing of biological data since 2000. To win this award against the very stiff competition and a great many entries was a real achievement both locally and nationally, helping to put the Dearne on the map.

The winning project had been led on behalf of the Dearne Valley Landscape Partnership by Community Officer by Roseanna Burton (Community Heritage Officer) working in partnership with local naturalist Derek Whiteley and volunteers and tutors of the Sorby Invertebrate Group as part of the Sorby Natural History Society.

This was another example of the brilliant work being undertaken in the Dearne Valley and Roseanna Burton and the DVLP Manager Richard King were in the Chamber this morning to accept the award. Congratulations were offered to all those involved in this achievement.

Councillor Miller (Cabinet Spokesperson for Place) also expressed his congratulations on behalf of all Elected Members to the Team for this outstanding achievement. The DVLP worked very closely with the volunteers and local organisations and this had helped them to achieve this award and make the Programme a success over the last two years.

The DVLP had trained and developed skills of over 420 residents in wildlife identification and surveying through 35 free training workshops. As a result volunteers had contributed to an estimated 10,000 new biological records into the local records centre in the last 24 months. He also wished to add his own congratulations to the Team and to volunteers for all their hard work and dedication.

The Mayor and Members of the Council expressed their congratulations and thanks to all involved in the usual manner.

## (c) Barnsley Market

The Chief Executive reported that Barnsley Market had received the National Award for Best Indoor Market in the country by the National Association of British Market Authorities which recognised the investment in the temporary markets as part of the Glass Works Project, partnership working with Barnsley College and the NHS and its Youth Market Programme.

The Markets Team had been praised for the work they had undertaken with traders to promote their businesses and was also recognised for their work over the last three years to enable the redevelopment of the Town Centre whilst keeping the market traders fully engaged in the process.

Ultimately, however, the reward was in recognition of the commitment of the traders to make the market a vibrant and welcoming place for its customers and Rose Dyson of Pura Cosmetics (who was currently studying for her A Levels whilst being a young entrepreneur) and Dave and Paul Wilson of Dave & Dave Fruit and Veg and Market Inspector Neil Hardcastle were welcomed into the Chamber this morning. Congratulations were offered to all involved in this achievement.

Councillor Miller (Cabinet Spokesperson for Place) also expressed his congratulations on behalf of all Elected Members and especially to the Market Traders for all their hard work and dedication in what was a difficult period for them. The Council was in the process of enabling the re-building of the Town Centre, a £130m project the centrepiece of which was the Market. It was recognised that this was a difficult time but he was looking forward to 2020 when the new market would be operating.

Councillor W Johnson (Chair of Scrutiny) commented that it would be remiss of him not to comment on this award given that he was a market trader. This had been a long journey for the Town Centre with a number of schemes being

proposed over a number of years. The current scheme which was now being developed was enabling fantastic results to be achieved. To win such an award as this for a temporary market was not only a wonderful achievement but also set the bar extremely high for the development of the permanent market. Seeing the presentation of the proposals last week, the projected look of the new Town Centre was tremendous. The main issue, however, was that it was thetraders who made the market. It was important that once the new market was open, the same 'offer' of stalls and services was available to the public who had loved this market over many years since 1249. He also expressed his congratulation to all involved.

The Mayor and Members of the Council expressed their congratulations and thanks to all involved in the usual manner.

# 176. Questions by Elected Members

The Chief Executive reported that she had received no questions from Elected Members in accordance with Standing Order No. 11.

# 177. Questions relating to Joint Authority, Police and Crime Panel and Combined Authority Business

The Chief Executive reported that she had received no questions from Elected Members in accordance with Standing Order No. 12.

178. Sheffield City Region Combined Authority - 30th October, 2017

RESOLVED that the minutes be noted.

179. Sheffield City Region Combined Authority (Draft) - 11th December, 2017

RESOLVED that the minutes be noted.

180. Police and Crime Panel - 9th November, 2017

**RESOLVED** that the minutes be noted.

181. Police and Crime Panel (Draft) - 15th December, 2017

**RESOLVED** that the minutes be noted.

182. South Yorkshire Fire and Rescue Authority (Draft) - 27th November, 2017

RESOLVED that the minutes be noted.

183. South Yorkshire Pensions Authority - 30th November, 2017

RESOLVED that the minutes be noted.

184. Planning Regulatory Board - 21st November, 2017

Moved by Councillor D Birkinshaw – Seconded by Councillor R Wraith; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Planning Regulatory Board held on the 21st November, 2017 be received.

# 185. Audit Committee - 6th December, 2017

Moved by Councillor Clements – Seconded by Councillor Barnard; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Audit Committee held on the 6<sup>th</sup> December, 2017 be received.

# 186. Planning Regulatory Board - 19th December, 2017

Moved by Councillor D. Birkinshaw - Seconded by Councillor R Wraith; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Planning Regulatory Board held on the 19<sup>th</sup> December, 2017 be received.

# 187. General Licensing Regulatory Board - 20th December, 2017

Moved by Councillor C Wraith MBE – Seconded by councillor Tattersall; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the General Licensing Regulatory Board held on the 20<sup>th</sup> December 2017 be received.

# 188. Statutory Licensing Regulatory Board - 20th December, 2017

Moved by Councillor C Wraith MBE - Seconded by Councillor Tattersall; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Statutory Licensing Regulatory Board held on the 20<sup>th</sup> December, 2017 be received.

# 189. Audit Committee - 17th January, 2018

Moved by Councillor Clements - Seconded by Councillor Barnard; and

**RESOLVED** that the minutes now submitted of the proceedings of the Audit Committee held on the 17<sup>th</sup> January, 2018 be received.

## 190. General Licensing Panel - Various

Moved by Councillor C. Wraith, MBE - Seconded by Councillor Phillips; and

**RESOLVED** that the details of the General Licensing Regulatory Board Panel meetings held in the last cycle of meetings together with their decision be received.

## 191. Appeals, Awards and Standards - Various

Moved by Councillor Shepherd – Seconded by Councillor Makinson; and

**RESOLVED** that the details of the various Appeals, Awards and Standards Regulatory Board Panels held in the last cycle of meetings together with their decisions be received.

# 192. Overview and Scrutiny Committee - 5th December, 2017

Moved by Councillor W Johnson - Seconded by Councillor Makinson; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Overview and Scrutiny Committee held on the 5<sup>th</sup> December, 2017 be received.

# 193. Overview and Scrutiny Committee - 9th January, 2018

Moved by Councillor W Johnson – Seconded by Councillor Makinson; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Overview and Scrutiny Committee held on the 9<sup>th</sup> January, 2018 be received.

# 194. Central Area Council - 6th November, 2017

Moved by Councillor Riggs – Seconded by Councillor Pourali; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Central Area Council held on the 6<sup>th</sup> November, 2017 be received.

#### 195. Dearne Area Council - 20th November, 2017

Moved by Councillor Noble – Seconded by Councillor Gardiner; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Dearne Area Council held on the 20<sup>th</sup> November, 2017 be received.

## 196. North Area Council - 20th November, 2017

Moved by Councillor Leech – Seconded by Councillor Platts; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the North Area Council held on the 20<sup>th</sup> November, 2017 be received.

# 197. North East Area Council - 30th November, 2017

In Moving the minutes of the North East Area Council held on the 30<sup>th</sup> November, 2017, Councillor Hayward paid tribute to Mr Paul Jolley (Community Development Officer in the North East Area Team) who had passed away on the 20<sup>th</sup> January, 2018 aged 45. Mr Jolley was remembered for his hard work and dedication to the Council over a number of years and would be sadly missed by Councillors, colleagues and friends. Condolences were expressed to his wife and family. These comments were echoed by several other Councillors and by the Mayor

The minutes were then Seconded by Councillor C Wraith MBE; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the North East Area Council held on the 30<sup>th</sup> November, 2107 be received.

# 198. Penistone Area Council - 7th December, 2017

Moved by Councillor Barnard - Seconded by Councillor Wilson; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Penistone Area Council held on the 7<sup>th</sup> December, 2107 be received.

## 199. South Area Council - 15th December, 2017

Moved by Councillor Stowe - Seconded by Councillor Frost; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the South Area Council held on the 15<sup>th</sup> December, 2017 be received.

# 200. Combined Authority (Mayoral Elections) Order 2017 - Appointment of Local Returning Officer

The report of the Executive Director Core Services recommending, in accordance with the Combined Authority (Mayoral Elections) Order 2017, the appointment of a Local Returning Officer for the Council at the Combined Authority Mayoral Elections to be held in May 2018 was:

Moved by Councillor Gardiner - Seconded by Councillor Franklin; and

**RESOLVED** that the Chief Executive, Diana Terris, be appointed as the Local Returning Officer for the Council at the Combined Authority Mayoral Elections.

# 201. Appointment of Member to Regulatory Boards

Moved by Councillor Howard – Seconded by Councillor Shepherd; and

**RESOLVED** that Councillor Sumner be appointed to fill the vacancies on the General Licensing, Statutory Licensing and Appeals, Awards and Standards Regulatory Boards.

# 202. Housing Revenue Account - Draft Budget 2018/19 and Housing Capital Investment Programme 2018-2023 (Cab.10.01.2018/10)

Moved by Councillor Gardiner – Seconded by Councillor Franklin; and

#### **RESOLVED**

- (i) that the Housing Revenue Account Draft Budget for 2018/19 as detailed in the report now submitted be approved, with any final amendments/additions being delegated to the Cabinet Spokesperson for Place and the Executive Director for Place in consultation with Cabinet Spokesperson for Core Services and Service Director Finance (Section 151);
- (ii) that the Development Proposals for 2018/19 as set out in Appendix C and Section 3.10 3.21 of the report be agreed;
- (iii) that the Service Charge Proposals for 2018/19 as set out at Appendix E and Sections 3.33 and 3.35 of the report be approved;

- (iv) that the 2018/19 Berneslai Homes Management Fee at Section 3.45 of the report be approved with any final amendments/additions being delegated to the Service Director Culture, Housing and Regulation and the Executive Director Place in consultation with the Cabinet Spokesperson for Place;
- (v) that the use of Unallocated Working Balances as outlined in Section 3.30 3.31 of the report be approved;
- (vi) that the Council Housing Capital Investment programme for 2022/23 be approved;
- (vii) that a rent reduction in line with Government's rent policy be approved; and
- (viii) that the Board of Berneslai Homes be authorised to vary any of the approved core capital schemes subject to a maximum variation on existing budgets of £250,000, with variations above this amount carried out in agreement with the Executive Director Place and the Cabinet Spokesperson for Place.

# 203. Community Asset Transfer; The Pavilion, Brierley Park, Brierley Grant Of A 25 Year Lease By The Council As Trustee Of The Miners Welfare Recreation Ground, Brierley, To Brierley Playmates (Cab.10.01.2018/12)

Moved by Councillor Gardiner - Seconded by Councillor Franklin; and

## **RESOLVED**

- (i) that, subject to the statutory procedures under the Charities Act 2011 being complied with, the Council, in its capacity as Trustee of the Brierley Miners Welfare Scheme, approves the grant of a 25 year lease to Brierley Playmates, as detailed in the report submitted;
- (ii) that the Service Director Assets be authorised to finalise the Heads of Terms for the proposed 25 year lease, in accordance with charity legislation; and
- (iii) that the Executive Director Core Services be authorised to complete the lease to Brierley Playmates.

# 204. Home to School Travel Assistance Policy 2018 - 2020 (Cab.10.01.2018/14)

Moved by Councillor Miller – Seconded by Councillor Frost; and

#### **RESOLVED**

- (i) that the consultations and findings set out in the updated Home to School/College Travel Assistance Policy 2018 2020 be noted;
- (ii) that support be given to the strategic drive of alternative transport provisions such as travel training, the use of personal budgets and mileage payments, where appropriate, to be used as a way of developing independence in children, providing them with life skills and preparing them for further education, apprenticeships or further employment;

- (iii) that the continued engagement with parents, carers and key professional stakeholders to produce operational guidelines to support the Travel Assistance Policy be supported; and
- (iv) that support be given to the recommendation that Full Council approves the Home to School/College Travel Assistance Policy 2018 2020.

#### 205. Cabinet - 15th November, 2017

Moved by Councillor Sir Steve Houghton CBE – Seconded by Councillor Andrews BEM; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Cabinet meeting held on the 15<sup>th</sup> November, 2017 be received.

# 206. Cabinet - 29th November, 2017

Moved by Councillor Sir Steve Houghton CBE – Seconded by Councillor Andrews BEM; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Cabinet meeting held on the 29<sup>th</sup> November, 2017 be received.

## 207. Cabinet - 13th December, 2017

Moved by Councillor Sir Steve Houghton CBE – Seconded by Councillor Andrews BEM; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Cabinet meeting held on the 13<sup>th</sup> December, 2017 be received.

## 208. Cabinet - 10th January, 2018

Moved by Councillor Sir Stephen Houghton, CBE – Seconded by Councillor Andrews BEM; and

**RESOLVED** that the minutes as printed and now submitted of the proceedings of the Cabinet Meeting held on the 10<sup>th</sup> January, 2018 be received.

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